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NSC BRIEFING 14 October 1954

Afghanistan Foreign Minister requests

U. S. aid to bring about Afghanistan-Pakistan

merger. He claims this is only way to keep

Afghanistan out of increasing Soviet economic

envelopment and matter of life and death for

his country. However, Pakistan Prime

Minister, Mohammed Ali, who has already been

approached, reportedly suspicious of this plan.

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PROSPECTS FOR AFGHAN-PAKISTAN CONFEDERATION FROM NIE-AFGHANISTAN

ACTUALLY SOME TALK IN AFGHAN AND PAK-ISTANI OFFICIAL CIRCLES OF SOME FORM OF CONFEDERATION

(THIS PLAN URGED ON PAKISTAN BY AGHA KHAN)

HOWEVER, RESPONSIBLE KARACHI AND KABUL
AUTHORITIES UNLIKELY TO AGREE ON MERGER
BECAUSE OF BASIC INTERNAL COMPLICATIONS
AND SOVIET AND INDIAN OPPOSITION



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NIE - AFGHANISTAN Principal Conclusions

- 1. AFGHAN ROYAL FAMILY CAN PROBABLY MEET ANY CHALLENGE TO ITS AUTHORITY IN FORESEEABLE FUTURE.
- 2. AFGHAN SHORTAGE OF FOREIGN EXCHANGE MAY
 BECOME CRITICAL IN NEXT THREE YEARS. IF
 FOREIGN EXCHANGE DIFFICULTIES SURMOUNTED,
 AFGHAN WOULD HAVE REASONABLY GOOD PROSPECTS
 FOR MODEST DEVELOPMENT.
- 3. AFGHANISTAN/SIGNIFICANTLY STRATEGIC
 BUFFER STATE, SEPARATING USSR FROM NONCOMMUNIST WORLD BUT DOMINATED BY NEITHER.
- 4. HOWEVER, AFGHANISTAN IS HIGHLY VULNERABLE TO SOVIET PRESSURES.

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- 5. SOV ATTENTIONS TO AFGHAN PARTICULARLY
 ECONOMIC INCREASED IN LAST YEAR. THIS
 PART OF GENERAL EFFORT TO COUNTER WESTERN
 GAINS ELSEWHERE IN AREA. SOV ATTENTIONS
 LIKELY TO INCREASE, ESPECIALLY IF AFGHAN
 PARTICIPATES IN WESTERN DEFENSE ARRANGEMENT
 OR ACCEPTS SUB STANTIAL WESTERN MILITARY
 AID.
- 6. GROWTH OF SOV INFLUENCE WOULD REDUCE AFGHAN FREEDOM OF ACTION, BUT USSR WILL PROB NOT GAIN CONTROL OF COUNTRY WITHIN NEXT FEW YEARS. SMALL AFGHAN PRO-COMM ELEMENT TOO WEAK TO OVERTHROW REGIME. USSR COULD TAKE OVER AFGHAN, BUT OVERT AGGRESSION WOULD ENTAIL AN TI-SOV REACTIONS ELSEWHERE IN AREA WHICH USSR WOULD AVOID.

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- 7. AFGHAN WILL SEEK WESTERN ECONOMIC AID TO
 COUNTERBALANCE THAT RECEIVED FROM USSR.
 HOWEVER, UNLIKELY THAT AFGHANS WOULD JOIN
 WESTERN DEFENSE ARRANGEMENT.
- 8. AFGHAN WILL PROBABLY CONTINUE TO ACCEPT
 SOV AID AND MAY MISJUDGE ITS ABILITY
 TO CURB ACCOMPANYING SOV SUBVERSIV E
 ACTIVITY. MAY ALSO OVERESTIMATE WESTERN
 ABILITY AND WILL TO ASSIST THEM IN EVENT
 OF MILITARY OR DIP CRISIS.
 - 9. IMPROVEMENT IN PAK-AFGHAN RELATIONS,

 DOMINATED BY AFGHAN-INSTIGATED PUSH
 TUNISTAN CONTROVERSY, UNLIKELY.